

The EU Chemicals Strategy for Sustainability

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#ChemicalsStrategy

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The European Green Deal



Chemicals Strategy for Sustainability (October 2020):

Five building blocks

Innovation,
competitiveness,
recovery

Strengthen
legislation for
better protection

Simplification &
coherence

Knowledge and
science

Global

Chemicals Strategy for Sustainability

Over 80 actions, including:

- boosting production and use of **safe and sustainable by design** chemicals;
- "**one substance one assessment**" for risk and hazard assessment of chemicals;
- **banning most harmful chemicals** in consumer and professional products (unless essential);
- **global role** by promoting high standards
- **targeted revisions** of legislation, including **REACH and CLP**, subject to comprehensive **impact assessments**

Chemicals Strategy for Sustainability

Important milestones:

- Recommendation on design and assessment of chemicals and materials as **safe and sustainable**: adopted on 8 December 2022
- **"one substance one assessment"** :
 - Extension of (P)ACT
 - New expert group created
 - Preparatory work ongoing for:
 - Regulation on data transparency
 - "Omnibus" regulation to reattribute tasks
 - New Basic Regulation for European Chemicals Agency (ECHA)
- **High Level Roundtable**:
 - Meetings on **enforcement, safe and sustainable chemicals; transition pathway**
- **Transition Pathway** for the Chemicals Industry: published on 27 January 2023
 - focus on transition to climate neutral and digital economy but also making the link to chemical safety and implementation of revised REACH regulation

CLP revision

- Adding **new hazard classes** on endocrine disruptors, PBT/vPvB/PMT/vPvM in CLP
- Clarify **rules for mixtures and complex substances**
- Addressing **online sales**
- Simplified **labelling**
- ⇒ ***New hazard classes adopted on 22 December 2022 (“comitology” procedure)***
- ⇒ ***Remaining issues currently discussed in Council and European Parliament***



REACH revision

- Announced in **Chemicals Strategy for Sustainability**
- Commission decided **not to present a proposal** at the end of its mandate
- Further steps will have to be decided by the **new Commission** upon its nomination

The following slides present the state of discussions under the current Commission, which may change under the next Commission.

REACH revision

- To address the following **problems**:
 - Significant **unaddressed risks** for health and the environment from chemicals (e.g. endocrine disruptors, persistent substances)
 - REACH **regulatory processes** and decision-making are **not efficient enough**
 - **Insufficient compliance** with REACH requirements

Tackling **unaddressed risks**

- **Adapt information requirements**
- Notification of all **polymers** and registration of polymers requiring registration (PRR)
- **Mixture Allocation Factor (MAF)**
- **Definitions:** intermediates, nanomaterials
- **Evaluation:** various changes, including cancellation of registration numbers in case of persistent non-compliance
- **Safe Data Sheets** need to be provided electronically

Reforming regulatory processes

- Extending **Generic Approach to Risk Management (GRA)**
- Simplifying **authorisation and restriction processes**
- Introducing the **essential use concept**

Generic Risk Management Approach (GRA)

- Extension of existing **empowerment** under REACH Art 68(2) to introduce hazard based restrictions by comitology
 - **New hazard classes:** endocrine disruptors, PBT/vPvB substances, immunotoxicants, neurotoxicants, respiratory sensitisers and substances with specific organ toxicity
 - Extended scope: consumer and **professional uses**
 - Derogations for **essential uses**

Reform of **Authorisation and Restrictions**

- Earlier information on **use, exposure and alternatives**
- Simplify REACH **autorisation and restrictions**
 - By allowing the Commission to **upfront exclude essential uses** from scope of authorisation requirement
 - Limiting applicant by applicant **authorisation**
 - Strengthen the role of **substitution plans**

Implement the **essential use concept**

- Derogations from **generic restrictions** only for essential uses
- Additional/complementary criterion to existing criteria for derogations from **specific restrictions** and **Annex XIV obligations**
- Simplification for **clearly essential and clearly non-essential** uses through upfront scope exclusions/not allowing derogations resp.
- Details on **other uses** to be further discussed/decided

Study on substitution planning

Problem to be addressed:

- In certain complex uses **some actors can substitute** a substance while **others cannot**, because:
 - **Exact use patterns** and quality requirements differ
 - **Testing and scaling up** of production of alternatives take time
 - **Legal requirements** (e.g. airworthiness approval for airplanes; authorisation for medicines) may take time and prevent earlier substitution
- ⇒ *It is **not feasible to regulate all details** per company (see failure of REACH authorisation)*
- ⇒ *It **does not make sense to wait** with phasing out until all users can substitute*

Study on substitution planning

Envisaged **tool**:

- **Derogations** from restrictions taking into account **substitution plans**
- Taking inspiration from **transition pathways**

Objectives:

- **More flexible and decentralized decisions** on details; **better investment planning**
- Foster **co-operation between users** of substances and **alternative providers**
- **Investment certainty** to both users of the substance and alternative providers
- Trigger **innovation** for alternatives while **avoiding disruptive** bans for essential uses
- Create a **win/win situation** for health, environment and competitiveness

Timelines for work on substitution planning

- Commission study starting in **January 2024 (12 months)**
- Two **stakeholder workshops** in 2024
 - First workshop on **1 March 2024**
- **Pilot project** starting later in 2024

⇒ *May feed into the REACH revision (tbd)*

Strengthen **Enforcement**

- **Audit** of national enforcement systems
- Facilitate action by **customs authorities** and giving a mandate to OLAF to pursue fraud
- Clarifying responsibilities for sales through **online-platforms**
- Better **access to justice**

Thank you

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